Governor Bickett, Governor Morrison, and Governor McLean each successively and in no uncertain terms condemned our state central prison plant. Governor Bickett declared that "The prison at Raleigh represents an inexcusable waste." In my opinion, the State has lost many thousands of dollars through its failure to put into effect the recommendations for the relocation of the central prison.

We should erect a modern but inexpensive building at Cary Farm to serve as the central unit in our prison system. We should provide industrial facilities for training prisoners and for making profitable use of their industry. Through a sound coördination of our institutional programs, both the Caledonia and the Cary farms should be made to produce a large quantity of the basic foodstuffs used at the state institutions.

In the study of the state prison system, the commission made recommendations covering the disposition of county prisoners. County convict and chain gang camps present another problem which engages our particular attention at this time if the maintenance of county roads is taken over by the State. I suggest for your consideration the advisability of the erection of district prison camps to care for the present county prisoners and chain gangs.

The 1927 General Assembly authorized \$400,000 for the purchase of additional prison farm lands. This money has not been expended, and wisely so. With the facts before us which were heretofore lacking, however, we can now pursue a constructive policy; and I recommend that the previously authorized funds be made available to meet this serious situation.

TAXATION

Taxation is the means by which a people supply the funds for carrying on the services provided at public expense. It is the essence of democracy that such sys-